LOCAL CONTENT

Angola – Petroleum
The project\textsuperscript{1} - background

Resource-rich countries are increasingly inserting requirements for local content ("local content provisions") into their legal framework, through legislation, regulations, contracts, and bidding practices. If successful, a policy to increase local content can lead to job creation, boost the domestic private sector, facilitate technology transfer and build a competitive local workforce. However, local content goals are often unfulfilled and the opportunities are not captured. For example, local content provisions typically require investors to meet targets measured as a percentage of investment, hours worked, equipment supplied, or jobs created. If targets are too high, they may either scare away investment or remain unmet as investors accept the fines or find loopholes. If they are too low, the country will not maximize potential linkages. This shows the importance of the framing of local content provisions. Targets, and other local content objectives, need to be carefully quantified, adapted to the local context and collaborative. Because local content provisions can be key to translating resource investments into sustainable benefits for the local population, this project examines the detail of the existing legal frameworks for local content in a number of countries.

CCSI has conducted a survey of the local content frameworks of a number of countries – identifying the key legislation, regulations, contracts and non-binding policies and frameworks dealing with local content issues in the mining and petroleum sectors\textsuperscript{2}. A profile was created for each country, summarizing the provisions in the legal instruments dealing with local content and highlighting examples of high impact clauses\textsuperscript{3} – those containing precise language which might be useful as an example to those looking to draft policies to enhance a country’s local content\textsuperscript{4}. The profiles examine provisions dealing with local employment, training, procurement, technology transfer, local content plans as well as local ownership, depending on the country’s approach to and definition of local content. In addition, as key to translating provisions into action, the profiles look at implementation, monitoring and enforcement provisions as well as the government’s role in expanding local involvement. Aside from emphasizing the strong clauses, which may be adaptable across countries, the profiles summarize the provisions but do not provide commentary, because local content is so context specific. The profiles are intended as a tool for policy makers, researchers and citizens seeking to understand and compare how local content is dealt with in other countries, and to provide some examples of language that might be adopted in a framework to achieve local content goals. Hyperlinks are provided to the source legislation, regulations, policies and contracts where available.

\textsuperscript{1} The project was managed by Perrine Toledano and Jacky Mandelbaum, with assistance from Sophie Thomashausen. Research was conducted by Elsa Savourey, with input from Shazia Ahmad.

\textsuperscript{2} General legislation with provisions that relate to local content (for example, tax laws with incentives for local procurement or employment in any industry), was not included in the review. The review included dedicated mining or petroleum sector or specific local content legislation, regulations, policy and contracts.

\textsuperscript{3} Those clauses are framed and singled out by a "thumb up".

\textsuperscript{4} Our criteria for assessment of the quality of the provisions were language that is less likely to present a loophole, i.e. less likely to be subject to interpretation due to vagueness and more likely to lead to enforcement because of its clarity in terms of rights and obligations of both parties (state and investor), and reasonable in its obligations on the company. In addition, as mentioned above, we looked for clauses that encourage collaboration between the company and the government in defining local content targets and goals, and those where the government has a role, as well as clauses enabling implementation and monitoring of the requirements and those giving the government strong remedies to enforce companies’ compliance.
The impact of international law

The World Trade Organization (WTO)'s agreements and investment treaties can present an obstacle to the realization of local content goals by prohibiting some types of local content requirements (a sub-category of "performance requirements"\(^1\)). CCSI therefore surveyed the relevant WTO agreements and investment treaties in each country profiled to identify the provisions that may prevent, counsel against and/or shield local content standards. These provisions are quoted in the profile in order to show the potential barriers to implementation of local content so that they can be kept in mind when countries enter into these international investment treaties\(^2\). Free Trade Agreements other than the WTO agreements, some of which may contain investment chapters, are not included in the scope of the review, but may also be relevant and should be similarly kept in mind.

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\(^1\) Performance requirements are measures in law, regulation or contract that require investors to meet specified goals when entering, operating or expanding in, or leaving a host country. Some are strictly mandatory; others are imposed as a condition for receiving some sort of added benefit or advantage.

\(^2\) Countries implementing local content requirements should be aware of the possibility of a challenge to those provisions either through the WTO (state-to-state dispute settlement) or arbitration under the bilateral investment treaties (which is investor-state dispute settlement). While the potential for such actions may be low, they remain a risk depending on the circumstances, and particularly should relations between the state and the investor sour over the course of the investment.
Highlights

• There is no legal definition of what local content or the Angolanisation policy is.

• Local content regulations are spread across various laws and decrees passed between 2003 and 2009. The decree – law on human resources development is the most comprehensive.

• The framework for the provision of national goods and services is based on a 3 level typology (exclusivity, semi compliance, competition)

• The decree – law on human resources development includes very detailed lists of offences and high fines for infringing human resource development provisions

• A Fund dedicated to the promotion of entrepreneurship was created in 2008 but unfortunately we did not find the text-source.

• Our analysis is based on translations of the laws and decrees and not on the original text. We therefore don’t guarantee the accuracy of the text.
**Key definitions**

- **Angolan company**: “For the purposes of this decree an Angolan firm is understood to be one which as a sole trader or in the form of a company has been legally and regularly constituted and established in Angola has its effective headquarters on national territory and which is wholly owned by Angolan citizens or where at least 51% of the share capital is held by Angolan citizens or Angolan firms exclusively or jointly.” (Decree 48/06, Art.6)
Rights application
• Preference is given to Angolan concessionaires.

Plans
• A detailed “contract program” regarding the development of human resources needs to be submitted at specific times according to the stage of the operation (exploration, production…).

Training and Employment
• Foreigners can be employed only upon the authorization of the Ministry of Petroleum and upon evidence that there is no qualified Angolan in the market.
• Angolans need to be employed upon the same conditions as foreigners.
• Companies are required to financially contribute to human resource development and those expenses are tax deductible.

Procuring goods and services
• Public tenders may be restricted to Angolans and if so the prequalification announcement needs to be explicit.
• The Angolan bidders need to be certified by the Ministry of Petroleum and are defined as having a shareholding of at least 51% Angolan ownership.
• When answering public tenders, Angolan firms will enjoy preferential rights only if their fee quotes are not higher than 10% of the other proposals.
• The concessionaire needs to establish a specified business relationship with the Angolan supplier that is defined according to the level of sophistication of goods and services.
• A list of available goods and services will be maintained by the supervisory ministry and needs to be consulted before each bid.

Technology Transfer
• Contractors need to ensure that their training program result in transfer of technology and know-how.

Implementation
• The Petroleum Law stipulates the Government should take action to promote the business community of the oil sector.
• For human resources development, the law authorizes the Ministry of Petroleum to develop an incentive policy based on fiscal, financial and technical support.
• A Fund for the Promotion of Entrepreneurship, was established in 2008 to support the creation of local companies.

Monitoring and Enforcement
• Companies must submit annual human resources development plans.
• A detailed list of foreigners that have been hired needs to be submitted.
• Regular reports on contributions to training need to be submitted.
• Each breach of the reporting requirements constitutes an offence for which a high fine is payable and a failure to accord favorable treatment to national goods can render the contract null and void.
• Preferential treatment is given to Angolan concessionaires to ensure participation of Angolan citizens in the ownership and management of the national wealth. As part of that preferential treatment, the Government offers special conditions for former combatants, displaced persons, disabled demobilized soldiers, and families seriously affected by the war (Law 14/03, Art. 17). No more explanation is available.

• A contract program for the development of human resources needs to be established 30 days after the entry into force of the contract for companies in the exploration phase, 60 days after the date of declaration of the first commercial discovery for companies in the production phase, 60 days after the beginning of the activity for companies in the downstream sector, and 30 days after the entry into force of the contract for services companies. Each contract program needs to include:
  a) the organizational structure of the company and prospects for its development;  b) number, roles and occupational profiles of the workforce and foreign, with their respective wage frameworks at the time of signing the contract program; c) a career plan; d) how to achieve goals in the integration process of Angolan personnel (Decree-Law 17/09, Art. 6).

• The program must establish contract review periods for any adjustments that are needed (Decree-Law 17/09, Art. 6).
Training and employment

- Companies are required to only employ Angolans unless there is no Angolan citizen available with the required qualifications and experiences (Law 10/04, Art. 86).

- The hiring of foreign workers can only be done with the prior authorization of the Ministry of Petroleum and should be demonstrated (Decree-Law 17/09 Art. 4):

  “2. If there are not, demonstrably, in the national labor market, Angolan citizens available and sufficient with the qualifications and experience required, the hiring of foreign workers can only be done with prior authorization from the Ministry of Petroleum at the request of the company concerned, which may be granted block or a case, as the particular situation and advise the warrant.

3. The evidence referred to in the preceding paragraph shall be made upon publication of announcements about the availability of places, the description of the function to perform, as well as curricula or any evidence submitted by candidates for the positions to be filled.

4. With regard to foreign workers (…), [the company ] must submit to the Ministry of Petroleum, within 45 days from the date of publication of this law, a list with their name, profession, function carried on, the workplace, remuneration, allowances and other social benefits received, as well as justification of their appointment, proof of professional qualifications and job description.”

- Discrimination between national and foreign workers for the same post is forbidden (Law 10/04, Art. 86):

  “National and foreign workers employed by the entities referred to in the preceding paragraph who occupy identical professional categories and carry out identical functions shall enjoy the same rights of remuneration and the same working and social conditions, without any type of discrimination.”

- Companies must conclude an agreement with the Angolan personnel beneficiary from the training, in which they commit to maintain the employment relationship with them for a certain minimum period of time defined by the Ministry of Petroleum according to the nature of the training, role to play after training and related costs (Decree-Law 17/09 Art. 11).

- The Law encourages the Ministry of Petroleum to create a database of national temporary workers, to enable their integration (Decree-Law 17/09 Art. 21).
Companies are required to financially contribute to human resource development as follows (Decree-Law 17/09 Art. 12 and 14). The financial contributions are deductible for tax purposes (Decree-Law 17/09 Art. 20).

According to Article 12.1 of the law, companies shall be required to establish each year, an amount in internationally convertible currency to be the background of training and human resource development of the Angolan oil sector, under management Ministry of Petroleum.

2. Annual contributions of the companies or entities referred to in Article 3 shall be calculated based on the following criteria:
   a) the company holds a prospecting license: USD 100,000.00;
   b) undertaking research period, USD 300,000.00;
   c) period of production company: 15 cents U.S. per barrel of America produced during the year;
   d) undertaking carrying on the business of refining and processing of oil: 15 cents of the United States of America per barrel of crude oil processed during the year;
   e) company or business entity engaged in the storage, transmission, distribution and marketing of petroleum products: a contribution of 0.5% of revenue on the volume of business transacted annually;
   f) the company or entity providing services: 0.5% matching contribution to the value of contracts made during the year.

According to Article 14.1 of the law, the expenses of the Fund for the Development of Angolan Human Resources:
   a) costs with the training and specialization of Angolan personnel in the oil industry;
   b) benefits to the National Petroleum Institute and other educational institutions related directly or indirectly to the oil industry;
   c) acquisition of books, documents and technical equipment related to the training and expertise of the Angolan staff of the oil industry;
   d) expenses for visits and internships in the research centers, production, refining and other oil facilities;
   e) expenses resulting from participation in seminars and conferences related to the oil industry;
   f) funds assigned to Agostinho Neto University, the Catholic University and National Institute of Vocational Training;
   g) funds consigned for the implementation of development projects in higher education and vocational training, with criteria to be established;
   h) other expenses related to training of Angolan personnel in the oil industry not provided for in the preceding paragraphs.

2. Whenever circumstances so require, the Ministry of Petroleum may award subsidies to educational institutions related to scientific and technical research in the country.
To promote Angolan entrepreneurs, public tenders may be wholly or partly limited to “Angolan firms” (see definition slide), which must be specified in the prequalification announcement (Decree 48/06, Art. 6).

Those Angolan firms also need to record in their company object the “provision of support services to the oil activities”; update the share capital in accordance with the requirements to be established by the Oil Ministry; be registered and certified by the Oil Ministry and by the Chamber of Commerce and Industry of Angola in accordance with the requirements to be established by those organizations (Decree 187/03, Art. 3).

When responding to public tenders, Angolan firms enjoy preferential rights only if their fee quotes are less than 10% higher than the other proposals (Decree 187/03, Art. 6).

The relevant Ministry is in charge of maintaining a list of Angolan suppliers (Decree 48/06, Art. 16.9) and publishing a list of available capacity on an annual basis (Decree 187/03, Art. 7):

> “16.9 The Ministry with oversight must prepare and keep up to date a list of Angolan firms providing services and supplying goods to the petroleum operations and they are required to be consulted by operators when tenders are held related with their activity.”

> “7. Consumer goods of national production to be used in the services which support the oil activities are recorded in the “List of Available Capacities of Industrial Companies” published annually by the Ministry of Industry of the Republic of Angola which must also contain the respective location in the country.”
Licensees, the national concessionaire and its associates, and any other entities which cooperate with them in carrying out Petroleum Operations must contract good from the national productions and services from the local providers provided that the equality is equal and that prices are no more than 10% higher than the imported items (including transportation and insurance costs and customs charges due for goods) (Law 10/04, Art. 27).

The business relationships to be established between national companies, suppliers of goods and services and companies in the oil sector are based on the 3 following systems (Decree 187/03, Art. 2):

1. Rule on exclusivity for the Angolan business initiative.
   For all activities not requiring a high capital value and only requiring non-specialized know-how, the participation of foreign companies has to take place only at the request of Angolan companies. [Activities covered are listed in the Decree.]

2. System of semi-compliance
   For all areas which require a reasonable level of capital in the oil industry and some reasonably specialized know-how, the participation of foreign companies has to be permitted only in association with national companies. [Activities covered are listed in the Decree.]

3. Competition system
   Not excluding the possibility of partnerships between Angolan companies and foreign companies, all oil activities (offshore and onshore) not described in the systems above and which require a high level of capital in the oil industry and in-depth specialized know-how will be under the “competition system”.

Procuring goods and services
Contractor Group shall train all its Angolan personnel directly or indirectly involved in the Petroleum Operations for the purpose of improving their knowledge and professional qualification in order that the Angolan personnel gradually reach the level of knowledge and professional qualification held by the Contractor Group's foreign workers. Such training shall also include the transfer of the knowledge of petroleum technology and the necessary management experience so as to enable the Angolan personnel to use the most advanced and appropriate technology in use in the Petroleum Operations, including proprietary and patented technology, "know how" and other confidential technology, to the extent permitted by applicable laws and agreements, subject to appropriate confidentiality agreements.

Contractors need to ensure that their training program results in the transfer of technology and know-how (PSA, Art. 36):
The following are types of incentives and support which the State and other public promoters may grant to projects contributing to the establishment or expansion of national private companies:

- a) fiscal incentives;
- b) financial support;
- c) technical support;
- d) special rights privileges and guarantees on assets;
- e) to support the creation of professional training centres led by economic or professional associations and their participation in national and international fairs and seminars (Law 14/03, Art. 22).

Each of these mechanisms is described in detail from Law 14/03, Art. 23 to Art. 32. Some of the more noteworthy financial incentives (“promotional venture capital”, “private funds under consultative management” and “financial guarantees”) are quoted below.

“27. Promotional venture capital shall be considered to be the sharing with private members in the share capital which the State a public institute or public company agree to take out individually or jointly in a national company to be constituted for which the economic viability and economic interest of the project for national or regional economic development require this as the most appropriate and solid resolution.”
Implementation

“28. 1. The state public institutes personalized public funds and public companies may provide concessionaires which have submitted applications for financial support with access to private business financing funds supported through their opinion on the requirements on the viability of the business projects and the suitability of their promoters and the national economic interests or agreed in any other way with the holders of the private funds and the concessionaires through the negotiation and agreement of guarantees or incentives and considerations to be provided to private financiers.

2. The public services and public institutes or companies shall be appointed not only to attract private funds available for the purposes of the paragraph above but also in partnership with the national and foreign credit institutions to play the role of trustee and joint managers of the private funds made available with a view to the efficient and safe realization of these private and national business promotion purposes.

3. The public and private parties mentioned in the paragraph above shall enter into a contract to manage the funds and incentives by agreeing considerations and guarantees granted.

4. The private funds attracted by the public institutes and companies shall be deposited with national credit institutions or their correspondents abroad which in management contracts or in any other way have been chosen by the parties as partners to provide the banking service.”

“29. 1. The State public institutes and public companies which have approved business projects for which they have no funds to provide other types of financial support shall according to the criteria of opportunity or discretion of interests provide financing guarantees which may be granted by other financial institutions and which are required by them for the concessionaires in particular:

a) sureties or other forms of guarantee of loans which may be available on national and international capital markets;

b) guarantee of the issue of debentures.

2. The system for the provision of financing guarantees shall be derived from civil and commercial legislation unless otherwise agreed and without prejudice to the possibility of their specific regulation according to the specific nature of the support for the promotion of business and the experience of its application to be recommended. (….)”

- Bonus paid to the national concessionaire will be party used to support Angolan firms (Law 10/04, Art. 84):

“84.2. A portion of the bonuses referred to in the previous paragraph shall be spent in projects of regional and local development and promotion of Angolan private business community, under terms to be regulated by the Government.”
Operators must submit an annual plan for developing human resources for approval to the Ministry of Petroleum within 180 days (Decree-Law 17/09, Art. 7):

"1. To implement the annual program contract, the companies listed in Article 3 shall submit to the approval of the Ministry of Petroleum, plans for human resource development, by 31 October each year, which must contain at least the following elements:

a) definition of knowledge of oil technology and management experience to transfer to the Angolan staff, its detailed description, manner and time of transmission;

b) description of the forecasting work force, including the number of technicians who must be employed in oil operations, with their occupational profiles and information on the total number of workers included in each occupational category;

c) specification and programming of the integration process of Angolan personnel, indicating their number, jobs to fill, professional and labor groups;

d) specification of the training of Angolan personnel to implement, in accordance with defined career plans;

e) precise definition of the needs for housing, transportation, food and other necessary social benefits to the integration of Angolan personnel and their implementation programs under this ordinance."

The plans, approved by the Human Resources department of the Ministry of Petroleum are binding and cannot be changed without the prior consent of the Ministry of Petroleum (Decree-Law 17/09, Art. 8).

In the first quarter of each year, companies need to submit a detailed report on the implementation of plans for human resources development of the previous year (Decree-Law 17/09, Art. 9).

If there are difficulties implementing the plans, the Ministry of Petroleum must take action (Decree-Law 17/09, Art. 10):

"(…) [T]he Ministry of Petroleum, based on the difficulties encountered in implementing the plans and human resource development in line with new technological requirements of the oil industry should take appropriate measures to be overcome these difficulties, notifying these entities, the decisions taken."

Companies required to financially contribute to trainings must submit, on the first day of the month following the quarter in which the payment was made, a statement showing the amounts paid and an explanation of how the amount was calculated (Decree-Law 17/09, Art. 13.6).
Monitoring and Enforcement

• Contracts in breach of the requirements for the procurement of national goods and services will be null and void (Law 10/04, Art 27.3).

• With regard to foreign workers that have been approved by the Ministry, the company must submit to the Ministry of Petroleum, within 45 days from the date of publication of the Decree – Law 17/09 (which was in June 2009), a list with their name, profession, function carried on, the workplace, remuneration, allowances and other social benefits received, as well as justification of their appointment, proof of professional qualifications and job description (Decree-Law 17/09, Art. 4.4).

• Here below is clearly stipulated that defaulting on reporting constitutes an offence (Decree-Law 17/09, Art. 15):

  “Constitute offenses to this law:
  a) not to conclude the contract program with the Ministry of Petroleum, as provided by paragraph 1 of Article 6;
  b) failure to submit annually to the Ministry of Petroleum, plans for human resource development as provided for in Article 7;
  c) non-implementation of development plans approved by the Human Resources Ministry of Petroleum and the change thereof without proper authorization, as provided by Article 8;
  d) failure to submit to the Ministry of Petroleum of the implementation report plans for human resource development as provided for in Article 9;
  e) the failure by the operator from presenting the list of contracts referred to in paragraph 4 of Article 3 or its incomplete presentation;
  f) not to award the national staff of the same conditions of foreign workers in breach of Article 5;
  g) lack of payment of contributions referred to in paragraph 5 of Article 13 of the deadline;
  h) failure to submit to the Ministry of Petroleum of the declaration referred to in paragraph 6 of Article 13;
  i) the hiring of foreign staff without authorization from the Ministry of Petroleum, in violation of the provisions of paragraph 2 of Article 4;
  j) not submitting to the Ministry of Petroleum the list of foreign personnel already admitted, as provided in paragraph 4 of Article 4.

• Each offenses stipulated above is attached to a specific fine. Fines are a percentage between 10% and 25% of the training contribution. 50% to the fine goes towards the State budget and the remaining 50% to the Social Fund of the Ministry of Petroleum. Each company that is liable to pay a fine cannot enter into a new contract before the fine has been paid (Decree – Law 17/09, Art.16). The fund seems to be different from the 2008 fund for entrepreneurship.
Agreement on Trade-Related Investment Measures (TRIMs)\(^1\)

- Angola has been member of the WTO since November 23, 1996.

- All World Trade Organization (WTO) Members must adopt and abide by the obligations of TRIMs. This can impact a country’s ability to impose certain local content requirements (referred to as “investment measures”), to the extent they affect trade in *goods*.

- Uganda, as a Least Developed Country, is only required to implement TRIMs to the extent consistent with its individual development, financial and trade needs and administrative and institutional capabilities, subject to notification to the General Council.

- The following types of local content requirements are covered by TRIMS\(^2\):
  - requiring a company to purchase or use products of domestic origin – TRIMs prohibits discrimination between goods of domestic and imported origin;
  - limiting the amount of imported products that an enterprise may purchase or use depending on the volume or value of local products that the enterprise exports;
  - restricting foreign exchange necessary to import (e.g., restricting the importation by an enterprise of products used in local production by restricting its access to foreign exchange); and
  - restricting exports.

\(^1\) The TRIMs Agreement clarifies existing rules contained in Articles III (National Treatment Obligation (NTO)) and XI (Prohibition on Quantitative Restrictions) of the General Agreement on Tariffs and Trade (GATT), 1994.

\(^2\) It is important to be aware of the types of measures prohibited under the TRIMs Agreement, in order to avoid the potential for dispute settlement under the WTO - a state can bring an action against another state for an alleged violation of the TRIMs Agreement (i.e. “state-to-state action”).
A separate WTO agreement, the General Agreement on Trade in Services ("GATS"), covers investment measures related to services (in Article XVI), including the following which are relevant to local content:

- Requirements to use domestic service suppliers
- Limits on the number of service suppliers
- Limits on the total value of service transactions or assets
- Limits on the total number of service operations or quantity of service output
- Limits on the total number of natural persons permitted
- Restrictions on or requirements for certain types of legal entities (e.g., joint venture requirements)
- Imposition of domestic equity

GATS only applies to those service sectors that the country chooses to include in its Schedule of Commitments. Angola’s [commitments](#) related to Financial Services can affect the implementation of Law 10/04, Art. 27 (1,b).
International law – bilateral investment treaties

• As at 1 June 2013, Angola had entered into 8 bilateral investment treaties (BITs) but only 4 were in force.¹

• Investment treaties are international agreements between two or more countries which establish the terms and conditions of foreign investment within each country and provide rights directly to the investors of each country which is party to the treaty. The treaties can contain restrictions on local content requirements.²

• Investment treaties can contain the following types of provisions, each of which affects a country’s ability to impose local content requirements:
  • non-discrimination provisions (“national treatment” and “most-favored nation” obligations), which are relevant in the context of local content when:
    1. host countries require some foreign investors to source from certain goods and service providers but don’t impose similar requirements on other investors; and
    2. host countries give an advantage to some domestic or foreign goods and services providers, but not to a foreign provider whose state has a relevant treaty with the host country. (Note that this is relevant only where the foreign provider of goods or services has or, intends to have³, a presence in the host country);
  • restrictions on capital transfers;
  • “pre-establishment” protections, which prevent a state from imposing conditions on foreign investors that are not imposed on domestic investors, such as requirements to transfer technology to local firms, to establish the firm through a joint venture, or to reinvest a certain amount of capital in the host country;
  • incorporation of the TRIMs agreement; and
  • explicit prohibition of performance requirements that go beyond what is restricted by the TRIMs Agreement.

¹ According to UNCTAD’s country specific list of bilateral investment treaties
² It is important to be aware of the BITs a country has signed and the types of requirements prohibited under it, in order to avoid the potential for arbitration against the country - the majority of investment treaties allow investors to bring arbitration claims directly against the country in which they have invested (“investor-state arbitration).
³ I.e., the conditions under which an investor may enter into the territory of a party, not only the conditions once the investment is made.
• Of the 8 BITS signed by Angola, 3 were reviewed (and are available on UNCTAD’s database).

• Aside from the inclusion of National Treatment Obligations and Most Favored Nation clauses, which are included in most BITs, performance requirements are note more specifically prohibited.